FISCAL YEAR 2022 PROPOSED ANNUAL BUDGET Table of Contents

Director Listing Community Profile Ponder's Guide to the Budget	1 2 3
Reader's Guide to the Budget Town Organizational Chart	5 6
Boards and Committees	7
boards and committees	,
Section 1 - Town Manager's Budget Message	
Budget Message Addendum	1-1
Budget Introduction	1-3
Budget Best Practices	1-4
Budget Drivers	1-5
Balanced Budget Highlights	1-5
Beyond the Operating Budget	1-9
Conclusion	1-11
Section 2 - Revenue Summary	
General Fund Revenue Estimate Assumptions	2-1
Adjustments to General Fund Revenue	2-17
Other Reserves Available for Appropriation	2-18
Enterprise Funds	2-19
Community Preservation Funds	2-21
Section 3 - Departmental Budget Submissions	
Town-wide Expenses	3-1
General Government	
Select Board/Office of the Town Manager	3-19
Office of the Town Clerk & Board of Registrars	3-29
Town Counsel (Legal)	3-39
Finance Department	3-41
Finance Committee	3-76
Planning & Community Development	3-80
Public Safety	
Police Department	3-109
Fire Department	3-121
Building Department	3-135
Public Works and Facilities	
Building Design and Construction	3-143
Department of Public Works	3-149
Municipal Parking	3-213
Community Services	
Health & Human Services	3-215
Commission on Disabilities	3-237
Historical Commission	3-239
Public Library	3-241
Park & Recreation	3-259
Memorial Park	3-281
Other Funds	
Sewer Enterprise Fund	3-285
Water Enterprise Fund	3-299

FISCAL YEAR 2022 PROPOSED ANNUAL BUDGET Table of Contents

Education	
Minuteman Regional High School	3-311
Needham Public Schools	3-313
Special Financial Warrant Article Requests	3-315
Section 4 - Recommended Capital Improvement Plan Recommended Capital Improvement Plan - Executive Summary	4-1
Section 5 - Appendices	
Select Board Goals	5-1
Financial Policies	5-7
Glossary	5-12
Town Manager Budget Guidelines	5-20

Town of Needham Town Manager's Proposed Annual Budget Fiscal Year 2023

Needham Select Board

Marianne B. Cooley, Vice Chair Matthew D. Borrelli, Chair Marcus A. Nelson, Clerk Daniel P. Matthews Kevin J. Keane

> Kate Fitzpatrick, Town Manager Daniel Gutekanst, Superintendent of Schools

> > Department Managers

Debra Anderson, Director of Conservation Dennis Condon, Fire Chief David Davison, Assistant Town Manager/Finance Barry Dulong, Director of Building Maintenance Theodora Eaton, Town Clerk Hank Haff, Director of Design & Construction Kim Hewitt, Library Director Rhainhardt Hoyland, Highway Superintendent Katie King, Assistant Town Manager/Operations

Robert Lewis, Assistant Director of Public Works Carys Lustig, Director of Public Works

Roger McDonald, Director of Management Information Systems Timothy McDonald, Director of Health & Human Services Chuck Murphy-Romboletti, Director of Human Resources Lee Newman, Director of Planning & Community Development

> Ed Olsen, Parks & Forestry Superintendent Evelyn Poness, Town Treasurer/Collector John Regan, Fleet Supervisor

Michael Retzky, Water & Sewer Superintendent David Roche, Building Commissioner Tom Ryder, Acting Town Engineer John Schlittler, Chief of Police

Cecilia Simchak, Director of Administration & Finance, Public Services Sara Shine, Director of Youth & Family Services LaTanya Steele, Director of Aging Services Greg Smith, Solid Waste & Recycling Superintendent Myles Tucker, Support Services Manager Michelle Vaillancourt, Town Accountant



Name: Town of Needham

Incorporated: 1711

Total Area: 12.61 sq mi

Elevation: The low elevation is 68 feet above sea level and the high is

298 feet above sea level.

Road Miles: 138

County: Norfolk

Population: 32,091

(2020 Census)

Form of Government:

Representative Town Meeting

School Structure: K-12

FY2022 Tax Rate: \$13.41 Residential

\$26.50 Commercial

FY2022 Average Single-Family

Home Value: \$1,016,185

FY2022 Average Single Family

Home Tax Bill: \$13,627

Coordinates:

42° 16' 52" N 71° 14' 11" W

Town Hall Address:

1471 Highland Avenue Needham, MA 02492

Website: www.needhamma.gov

Facebook: Town of Needham **Twitter**: @TownofNeedham **Instagram**: Townofneedamma

Town of Needham Community Profile

The **Town of Needham** is located on rocky uplands within a loop of the Charles River in Eastern Massachusetts. The town is bordered by Wellesley on the west and northwest, Newton on the north and northeast, the West Roxbury section of Boston on the east, Dedham on the southeast and south, and Westwood and Dover on the south. Needham is ten miles southwest of Boston, twenty-nine miles east of Worcester, and about 208 miles from New York City.

Needham is situated in the greater Boston area, which has excellent rail, air, and highway facilities. Principal highways are State Routes 128 (the inner belt around Boston) and 135, and Interstate Route 95, which shares the same roadway as State Route 128. Commuter rail service is available via four stations to Back Bay Station and South Station in Boston. Needham is a member of the Massachusetts Bav **Transportation** Authority (MBTA), which provides fixed bus route service between Needham Junction and Watertown Square.



READER'S GUIDE TO THE FISCAL YEAR 2023 PROPOSED ANNUAL BUDGET

The Proposed Annual Budget document is more than estimates of revenues and expenses; it is a reflection of the Town's values, priorities and goals. The budget document serves as a policy document, a financial guide, and a communication device. This guide was created to help orient interested readers by providing a brief overview of the budget process, as well as an explanation of the organization of the budget document itself. Presented in distinct sections, this budget document provides both general and specific data, including line-by-line department spending requests.

THE BUDGET APPROVAL PROCESS

The Town Manager, the Finance Committee, the Select Board, and the School Committee all play different and important roles in the budget process. The General By-laws of the Town of Needham provide for the following process:

Operating Budget The Town Manager shall issue budget guidelines 2.2.1 and instructions for all Town departments to submit their spending requests for the ensuing fiscal year. The Town Manager shall consult with the Finance Committee prior to the issuance of said quidelines and instructions. The Town Manager and School Superintendent will provide the Finance Committee with copies of their respective departmental spending requests on or before the 2nd Wednesday of December. Following receipt of these spending requests, the Finance Committee may begin its consideration of same, including the commencement of budget hearings. The Town Manager, after consultation with the Select Board and School Committee, shall not later than the 31st day of January, present to the Finance Committee a balanced budget recommendation in the form of an executive budget, which shall include the spending priorities of all Town departments for the ensuing fiscal year, including in addition thereto, the voted School Committee budget request if different than that contained in the proposed balanced budget. The Town Manager's executive budget recommendation shall not be binding on the Finance Committee. Said executive budget recommendation shall include the estimates of Town revenues and proposed expenditures of all Town departments, including debt service and other amounts required to be raised for the ensuing fiscal year. The Town Manager may amend or otherwise revise revenue estimates as may be warranted. All such revisions shall be provided in writing to the Board of Selectmen, School Committee and Finance Committee.

The Legislative body of Needham's Town government is Representative Town Meeting. This is a unique form of government in New England that sets it apart from most other sections of our country. The Town is divided into ten precincts, and each precinct votes for 24 representatives to the Town Meeting. There are a total of 240 elected Town Meeting Members. In addition there are 14 Town Meeting members at large, each of whom shall have the right to vote in said meeting: (a) any resident member of the General Court from the Town, whose state legislative district is wholly within the town; (b) the Moderator; (c) the Town Clerk; (d) the members of the Select Board; (e) the chair of each other elected board of the Town, except the Housing Authority and the Commissioners of Trust Funds.

It is important to understand this structure, as no budget or fiscal appropriation can be made without the approval of Town Meeting Members at either the Annual Town Meeting, held the

first Monday in May each year, or at a Special Town Meeting, held in the spring or fall of each year, or as otherwise needed. The Town Manager presents a proposed annual budget to the Finance Committee for its consideration, and the Finance Committee then forwards its proposed budget to the Annual Town Meeting for appropriation. The final budget voted by Town Meeting constitutes the legal budget authority which ultimately governs the manner and amount of local funding expended during the fiscal year. This document presents information on the General Fund, and two Enterprise Funds, all of which must be appropriated by Town Meeting in accordance with State law.

Readers should also obtain a copy of the Annual Town Meeting Warrant, which contains the actual budget articles to be voted upon. The Warrant is available in April at www.needhamma.gov under the Town Government / Town Meeting listing.

THE BUDGET PROCESS/CALENDAR

In order to be ready for the Annual Town Meeting vote, the budget development process actually begins a year earlier.

Budget guidelines were distributed to departments, boards, and committees on September 27, 2021, with spending requests due on October 25, 2021. The senior management team held budget review meetings with all departments during the month of November. Finance Committee and Community Preservation Committee liaisons were invited to attend these meetings in order to prepare for their own deliberations. Discussions with the Select Board, Finance Committee, and School Committee continued during the fall and winter. The Town Manager's official budget consultation with the School Committee occurred on January 4, 2022.

BUDGET DOCUMENTS

The five year Capital Improvement Plan is issued as a separate document. The following documents are available for viewing at www.needhamma.gov under the Town Government / Publications listing.

- FY2023 FY2027 Capital Improvement Plan
- FY2023 Proposed Annual Budget.

BUDGET CALENDAR

July/August

Start of Fiscal Year 2022

September

- Capital improvement plan guidelines are released
- Town Manager budget consultation with the Select Board
- Town Manager budget consultation with the Finance Committee

October

- FY2020 budget guidelines released
- Capital requests are due
- Town Manager budget consultation with the Select Board
- Special Town Meeting

November

- Department spending requests are reviewed
- Town Manager budget consultation with the Select Board

December

- Department spending requests are due to Finance Committee from the Town Manager and School Superintendent
- Select Board votes CIP recommendation

January

- FY2023 FY2027 Capital Improvement Plan is released
- Town Manager budget consultation with the School Committee
- Town Manager's Proposed Annual Budget is released

February

- Warrant articles for the 2022 Annual Town Meeting are due to the Select Board
- Finance Committee's FY2023 draft budget is due to the Town Manager

March

 Finance Committee's budget recommendations are due for inclusion in the Annual Town Meeting Warrant

May

Annual Town Meeting

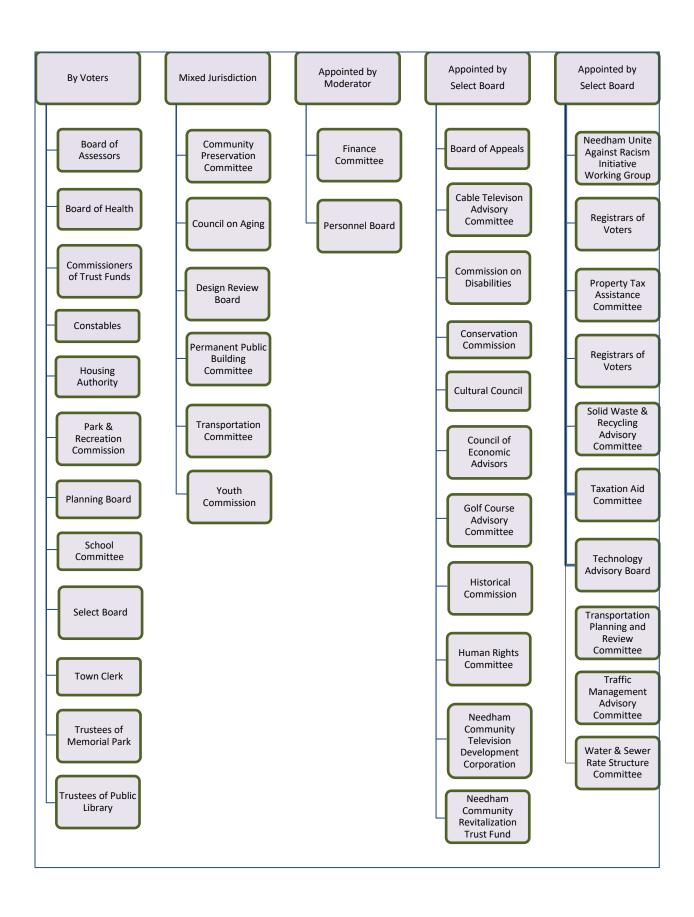
SUMMARY OF THE PROPOSED ANNUAL BUDGET

Section 1 Town Manager's Budget Message	This section contains the overall philosophy upon which the budget was developed, and provides an explanation of the budget process and any significant changes to the budget as compared to previous years. This section also covers the budget highlights and provides a summary of the balanced budget proposal.
Section 2 Revenue Summary	This section identifies the sources of revenue to meet the proposed operational, miscellaneous, and capital expenses for the coming year. The section also provides the reader with an overview of historical and proposed revenue, including the assumptions used to develop the estimates.
Section 3 Departmental Budget Submissions	This section contains budget submissions for General Fund, Enterprise Funds, and the Community Preservation Fund, as well as descriptions that identify the general purpose of each department and include a history of past year expenditures, the current year budget, and the recommended balanced budget.
Section 4 Capital Improvement Plan - Executive Summary	This section contains a summary of the Town's five-year Capital Improvement Plan, a proposed schedule for the expenditure of funds to build, replace, and maintain public facilities and infrastructure, which was published as a separate document.
Section 5 Select Board Goals Financial Policies Glossary	This section contains the goals established by the Select Board, financial policies adopted by the Select Board, a glossary of terms that may prove useful in reviewing this budget document and the Town Manager's budget guidelines.
Town Manager's Budget Guidelines	

TOWN OF NEEDHAM ORGANIZATIONAL CHART Voters of Needham School Committee **Town Meeting** Town Clerk Moderator Members Select Board (ELECTED) (ELECTED) (ELECTED) (ELECTED) (ELECTED) School Superintendent Town Manager **Town Counsel** Support Services Division Public Design & Police Fire Public Finance Operations Construction Works Emergency Building Planning & Park & Human Economic Mgmt. Collector/ Health & Engineering Department Community Recreation Resources Treasurer Human Development Development Services **Building** Maintenance Accounting Aging **Planning** Services Highway Assessing Conservation **Public Health** Fleet Information Technology Zoning Youth Board of Services Parks & Appeals Forestry Procurement Veterans Services Admin. Needham Public Library Recycling & Transfer Station Office of the Parking Clerk Water & Sewer

- The Select Board appoints the Town Manager, Town Counsel, and many members of Boards and Committees that can be found on the following pages.
- The School Committee appoints the School Superintendent.
- The Moderator appoints the Finance Committee and the Personnel Board.
- The Town Manager appoints, subject to the approval of the Select Board: the Police Chief, the Fire Chief, the Director of Public Works, the Assistant Town Manager/Director of Finance, and the Assistant Town Manager/Director of Operations.
- The Town Manager appoints all other employees of the Town excluding the Executive Secretary to the Finance Committee and employees of the School Department.

BOARDS AND COMMITTEES



Blank Insert